Shropshire Council Legal and Democratic Services Shirehall Abbey Foregate Shrewsbury SY2 6ND

Date:

Committee: Schools Forum

Date: Thursday, 14 March 2024

Time: 8.30 am Venue: MS Teams

You are requested to attend the above meeting. The Agenda is attached

Tim Collard Assistant Director - Legal and Governance

Members of Schools Forum

Mark Rogers Sarah Finch Marilyn Hunt Lisa Henshall Stephen Matthews Rachel Williams Reuben Thorley Sarah Godden Sandra Holloway James Pearson Alison Ashley James Staniforth Georgia Moss John Hitchings Shelly Hurdley Mark Cooper Bill Dowell Sian Lines Carla Whelan Charles Thomas Andrew Smith Sue Lovecy Sarah North

Your Committee Officer is:

Jo Jones DSG Funding Co-Ordinator, Learning and Skills – People Directorate

Tel: 01743 254343

Email: Jo Jones@shropshire.gov.uk



AGENDA

- **1 Apologies** (Pages 1 24)
- 2 Minutes and Matters Arising 11 January 2024 (Pages 25 30)

Paper A attached.

New Childcare offers - Revenue and Capital funding 2024-25 (Neville Ward) (Pages 31 - 36)

Paper B attached.

4 SEND Sufficiency update (Karen Levell & Andy Nicholls)

Update in meeting.

5 Dedicated Schools Grant Monitoring (Stephen Waters) (Pages 37 - 46)

Paper C attached.

6 Schools Forum Work Programme & Membership (Jo Jones) (Pages 47 - 50)

Paper D attached.

7 Future meeting dates

Thursday 13 June 2024	8.30 – 10.30	Microsoft (MS) Teams
Thursday 12 September 2024	8.30 – 10.30	Microsoft (MS) Teams
Thursday 7 November 2024	8.30 – 10.30	Microsoft (MS) Teams
Thursday 5 December 2024	8.30 – 10.30	Microsoft (MS) Teams
Thursday 9 January 2025 (Provisional)	8.30 – 10.30	Microsoft (MS) Teams
Thursday 23 January 2025	8.30 – 10.30	Microsoft (MS) Teams
Thursday 20 March 2025	8.30 – 10.30	Microsoft (MS) Teams
Thursday 19 June 2025	8.30 – 10.30	Microsoft (MS) Teams

Schools Forum

Page

Thursday 14 March 2024 Via MS Teams



Schools Forum online meeting

- In order to facilitate the smooth operation of the meeting:
- Please mute your microphones when not speaking
- Officers will briefly present their reports, using a PowerPoint presentation to get across the key aspects
- Use the 'Raise your hand' facility if you would like to raise a question or comment



Alternatively use 'Chat' to advise the Chair that you would like to speak



- Turn off your video if bandwidth becomes an issue
- Please note that this meeting is being recorded and will be posted on YouTube

Paper A Minutes and Matters Arising 11 January 2024 (Bill Dowell)

Page 4

Paper B

New Childcare offers – Revenue and Capital funding (Neville Ward)

New Childcare Offers

A summary of:

Page 5

- Wraparound childcare grant funding
- New entitlement and wraparound capital grant funding
- Increases to free EY entitlement funding
- Delivery Support Grant



Paper C Dedicated Schools Grant Monitoring (Stephen Waters)



- The 2023-24 forecast outturn position for the DSG is a £3.929m in-year deficit.
- This deficit needs to be added to the £2.181m DSG surplus carried forward from 2022-23 resulting in a forecast cumulative DSG deficit of £1.748m

	£ m'
DSG Surplus carried forward from	
2022-23	(2.181)
Forecast Outturn 2023-24	3.929
DSG deficit to be carried forward	
into 2024-25	1.748

2023-24 forecast outturn by block:

	2023-24 DSG Allocation £ m'	2023-24 Forecast Expenditure £ m'	2023-24 Forecast Variance £ m'
Early Years Block	17.868	18.137	0.270
Centrally controlled or retained High Needs Block	29.100	32.333	3.232
Additional High Needs Funding	1.644	1.644	-
Central Schools Services Block	2.378	2.426	0.048
De-Delegated Items from Schools			
Block	0.451	0.480	0.029
School Growth Fund from Schools			
Block	0.303	0.654	0.351
Total	51.745	55.674	3.929



Early Years Block

- The forecast outturn position for the Early Years Block is showing a £0.270m overspend against a provisional budget of £17.868m.
- of £0.600m. The demand experienced on this budget has grown in recent years with Shropshire seeing a growing number of children presenting with a range of development and emotional difficulties which require support.
 - This position on the Early Years budget is provisional and could change once the final 2023-24 Early Years DSG allocation is published in July 2024.

High Needs Block

 The forecast outturn position for the High Needs Block is an in-year deficit of £3.232m against a centrally controlled High Needs Budget of £29.100m. This budget excludes the place funding element of the High Needs Block totalling £9.412m.



High Needs Block

High Needs Budget Area	2021-22 Outturn £ m'	2022-23 Outturn £ m'	2023-24 Forecast £ m'	2023-24 Variance £ m'	Reason for Variance
ပြ ပြ Po 16 FE College Pl မောents	1.844	1.662	1.606	- 0.554	Decrease in expenditure of £0.056m compared to 2022-23 outturn position. The number of EHC Plans in the 16-25 age range, indicates that the % increase in EHC plans is increasing significantly so you would expect large expenditure growth in this budget area. Instead, there is a higher proportion of post 16 pupils attending Independent Special Schools or independent alternative providers
Independent Providers	6.666	8.466	13.083	3.095	Expenditure for 2023-24 is forecasting a 55% increase which was higher than anticipated. The overspend relates to the Independent Special Schools budget where we have seen a large increase in numbers since September. The average termly cost of a placement has also increased in 2023-24 reflecting price inflationary pressures, plus demand for additional staffing support (LSA's). More frequent use of independent alternative providers, particularly in relation to post 16 as well as an increase in numbers attending out of county, independent special schools
% Increase in Independent					
Providers Expenditure		27.0%	54.5%		Higher % increase than anticipated due to increased demand for this type of placement



High Needs Block

- Independent Special Schools
- Increase in demand shown by increase in numbers
- Increase in average termly cost per placement (both due to price inflation pressures and additional staffing support increasing complexity). Typical placement cost at our most frequently used provider is £60,000 to £72,000 per annum which is over double the cost of a Shropshire Special School.
- Increase in value of, and number of contributions to complex, joint funded placements with social care and the Shropshire Clinical Commissioning Group (CCG)
 - Top Up Funding to Special Schools
 - A Forecast overspend £0.199m relates to top-up funding paid to Shropshire's special schools. 3 Special Schools have received significantly more top-up funding since the start of the academic year
 - The forecast expenditure of £5.037m on top-up funding to Shropshire special schools is higher than previously forecast



High Needs Block

- Top Up Funding to Mainstream Schools
- A Forecast overspend £0.226m relates to top-up funding paid to mainstream schools where forecast expenditure totals £5.926m in 2023-24. An increase in demand for top-up funding in mainstream settings mirrors the national picture. This could be attributed to a growth in new EHC plans and Annual Reviews completed through the recovery plan work. This figures include the Graduation Support Pathway payments as well as top-up funding.

SEN Support Services

- There is a forecast overspend of £0.665m against this budget totalling £1.898m in 2023-24. The majority of the overspend relates to one-off staffing overspends where additional staff have been employed, sometimes as agency workers to support the wider increase in demand.
- There is also a pressure identified of £0.067m on the Speech & Language Therapy team in relation to use of external therapists reflecting increase in demand.

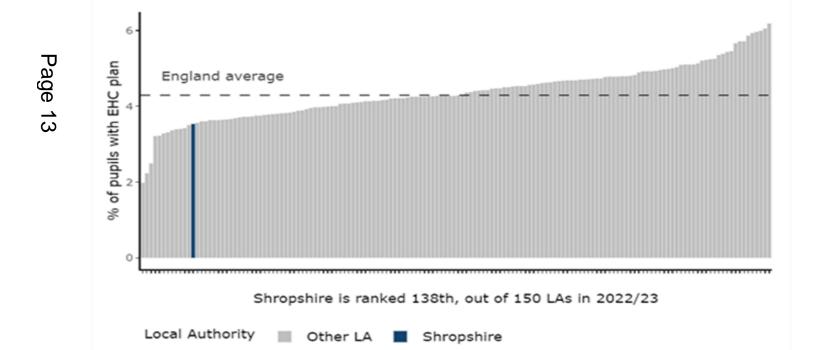


Summary

- The Council's DSG financial position is forecast to go from a cumulative surplus carried forward figure of £2.181m at the start of this financial year to a cumulative deficit of £1.748m at the end of this financial year
- The 2024-25 provisional High Needs Block DSG allocation (before deductions) has been published. Shropshire's allocation is £42.188m representing a 5% increase compared to the 2023-24 allocation of £40.156m. Given that expenditure in 2023-24 on the High Needs Block is forecast to increase by 24% or £8.534m compared to the 2022-23 figure of £34.854m, it can be seen that future expenditure growth is likely to outstrip future growth in High Needs Block DSG allocations.
- The High Needs Block DSG 3 year forecasting exercise undertaken in early 2023
 forecasted that the Council would move to a DSG deficit position due to this
 shortfall in funding relative to increase in expenditure. The latest 3 year forecast
 is currently being worked up with a view to sharing detailed assumptions around
 each expenditure line at the next Schools Forum meeting.



The chart below identifies the percentage of pupils with special educational needs (SEN) in mainstream schools using national information shared via the SEND and AP Change Programme. This illustrates the opportunity to support mainstream schools to successfully meet a greater proportion of SEND in mainstream provision. (% of pupils in mainstream educational settings who have SEN, by SEN provision type) within Shropshire (source: local inclusion dashboard; SEN provision type for comparison: EHCP)





DBV in SEND | Insights by Charles Sladdin - Issuu Insights - DBV in SEND

What the diagnostics to date are telling us about how outcomes for children and young people with SEND can be improved.



Through the diagnostics carried out so far, the evidence gathered suggests that there are three most common and impactful thematic ways in which outcomes for children and young people with SEND can be improved by local areas whilst working towards financial sustainability (reducing unmitigated growth of spend). The themes are easy to summarise but delivering these improvements will require complex, system wide transformation with support from all local partners.

4

The thematic opportunities for improvement include:

- 1. Ensuring that a greater proportion of children with SEND receive appropriate special educational support for their needs in their mainstream schools through ordinarily available provision.
- 2. Ensuring that children are placed appropriately in local special schools and receive high quality, effective provision.
- 3. Ensuring that EHC plans deliver effective outcomes, and that an increasing number of post-16 young people with SEND are able to continue into further education, employment or training through ordinarily available provision.

These may not be the three priority opportunities for improvement in every single local area, but the evidence suggests that these three opportunities are the common, high magnitude opportunities to improve services for children with SEND.



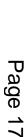
SEND Sufficiency update (Karen Levell & Andy Nicholls)



SEND and AP the Vision:

#Shropshire children and young people with SEND to be healthy, happy and safe, and able to achieve their potential to lead a fulfilling life.

We want them to have, and to expect, the same opportunities in life as other children and young people. We want them to thrive and live their best life."





To develop sufficient local, high quality and inclusive provision across the system



Actions taken so far:

- Mapping
- Met with DFE
- Visited existing hubs
- Expressions of interests
- ⇒ Shared with SEND Sufficiency Group

Next Steps:

- Identify new need (type and location)
- Create scoring system for hub Expression of Interests
- Visit hubs / arrange presentations
- Map hubs to location / need
- Meet with DFE
- Commission works as necessary



SEND Sufficiency and Funding Reference Group (SSFRG)

- •Executive leaders across maintained schools/Federations, MATs and SATs, including specialist providers
- •E[®]sisting links members of SEND and AP Partnership Board, SEND Hub providers, special school providers, etc...
- •Expertise and knowledge evidence-based approach combined with local knowledge across multiple systems (health and social care will also be involved)
- Shown interest and commitment in promoting inclusive practice



SSFRG intended outcomes:

- Identify the opportunities to build capacity and confidence of the mainstream workforce, along with parents and CYP, to enable a greater proportion of CYP's needs to be successfully met in mainstream schools through ordinarily available provision (SOAP).
- ଞ୍ଜି o develop a continuum of SEND (and AP) provision from mainstream to the most complex special.
- To develop a sufficiency plan to enable CYP to access the right provision, at the right time, and as local to them as possible so that CYP can be appropriately placed in local, high quality and effective state funded provision.
- To develop a sustainable funding model (mainstream to special) that successfully enables the continuum of provision to operate across Shropshire and removes the need for almost all INMSS provision.



Paper D Schools Forum Work Programme & Membership (Jo Jones)



Schools Forum Work Programme

Meeting	Report
13 June 2024	 3 Year High Needs Forecast and Draft DSG Recovery Plan Updated Dedicated Schools Grant 2024-25 Growth Fund Allocations 2023-24 and 2024-25 Early Years Block Allocations 2023-24 and 2024-25 Final Dedicated Schools Grant Monitoring 2023-34
12 September 2024 Page	 Final Dedicated Schools Grant update 2023-24 Updated Dedicated Schools Grant 2024-25 Schools Revenue Funding Update 2025-26 Dedicated Schools Grant Monitoring 2024-25
7 November 2024	 Central Retention of Dedicated Schools Grant from April 2025 Dedicated Schools Grant Monitoring 2024-25
5 December 2024	 School Funding Arrangements 2025-26 Consultation on the Central retention of Dedicated Schools Grant from April 2025 Central Schools Services Block 2024-25
9 January 2025 (provisional)	Extraordinary meeting if needed to make decisions on APT submission
23 January 2025	 School Revenue Funding Settlement 2025-26 Shropshire Schools Forum Constitution
20 March 2025	 Dedicated Schools Grant Monitoring 2024-25 High Needs Block 3 Year forecasting

Schools Forum future dates

Thursday 13 June 2024	8.30 – 10.30	Microsoft (MS) Teams
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Thursday 19 June 2025	8.30 – 10.30	Microsoft (MS) Teams



Communications (Bill Dowell)



renda Item Schools Foru

Date: 14 March 2024

Time: 8:30 a.m.

Venue: Via MS Teams





Public

MINUTES OF SCHOOLS FORUM HELD ON 11 JANUARY 2024 - HELD VIA MS TEAMS

Present

School Forum Members

Bill Dowell (Chair)

John Hitchings – (Vice Chair)

Mark Cooper- Academy Headteacher

Shelley Hurdley- Early Years

Lisa Henshall – Academy representative

Mark Rogers - Primary Headteacher

Sian Lines - Diocese of Hereford

Andrew Smith – Independent Post 16

Sandra Holloway – Primary Governor

Carla Whelan - Academy representative

Sarah Finch - Academy representative

Sarah Godden – Academy representative

Alison Ashley- Special School representative

James Staniforth - Post 16

James Pearson - TMBSS

Reuben Thorley - Secondary headteacher

Marilyn Hunt - Primary Headteacher (From 9.20)

John Boken - NEU

Officers

David Shaw

Jo Jones

Stephen Waters

Neville Ward

Helen Owen

Observers

Nick Bardsley

The chair welcomed all to the meeting. Lisa Henshall from St. Bartholomew's Multi Academy Trust, Alison Ashley from Learning Community Trust, Sarah Finch from the Marches Academy Trust and Sarah Godden from TrustEd were introduced as new members to Schools Forum.

1. **Apologies**

Apologies had been received from Sarah North, Gwilym Butler and Sue Lovecy.

Marilyn Hunt advised that she would be late.

2. **Minutes and Matters Arising**

The minutes were accepted as a true record.

Stephen Waters advised that he would be bringing the matter of provisional high needs block funding to the next Schools Forum meeting.

3. **School Funding Arrangements 2024-25**

DSG Schools block for 2024-25 headlines







- Reduction of 407 Primary Pupils, Increase of 37 secondary pupils.
- Overall reduction of 370 pupils.
- o 23-24 Total Pupils 36,700.
- o 24-25 Total Pupils 36,330.
- o Equates to a loss of funding of £1.893m (PUF/SUF).
- Overall Shropshire Schools have been funded an additional £9.3m compared to 23-24.
- o Growth fund allocation of £695,575.
- Commitments for growth funding for academies for Summer Term total £264k.
- Bowbrook Primary funding for 8 extra places in Y1 and 30 places in Reception.
- Expected growth commitments for 24-25 total £350k.

Affordability of the NFF

- In order to balance our DSG schools block and submit a compliant APT we will need to adjust the schools funding.
 We can do this by either 'capping and scaling' or reducing factor values.
- While schools will see increases in their budget share compared to 2023/24, it is not as anticipated as there will need to be changes to the formula.
- Where the local authority chooses to apply capping and scaling, if there is a change in per pupil funding of more than the cap they set, then gains over this cap are scaled back according to the scaling factor the local authority chooses to apply.
- Where a school receives a minimum per pupil funding level (MPPFL) allocation, they will be exempt from capping and scaling in the minimum funding guarantee (MFG) calculation. Where they do not receive a minimum funding level allocation, capping and scaling will not take the budget lower than the MPPFL. New and growing schools are also exempt from capping and scaling.
- The capping and scaling are modelled on keeping the MFG at 0.5% to ensure all schools receive this minimum increase and then increases above this have been capped at 12.5% to achieve balancing the schools block.
- Capping and scaling will reduce certain schools gains across all factors, for example those schools that have gains with the split site changes for 24-25 or schools that have seen increases in other factors such as FSM.







Affordability of the NFF

- Reducing factor values
 - We have also modelled on reducing the Basic Entitlement factor (also known as AWPU) as this is a factor that all pupils attract in schools. The modelling shows a reduction of 0.3% to achieve balancing the school's block.
 - As before all schools subject to MPPL and MFG funding will not have any reductions. New and growing schools are not exempt from this factor value reduction.

Forum members discussed the creation of new schools within the LA, the creation of any further new schools in the future and the impact on existing schools in the surrounding area.

Mark Rogers enquired whether the set funding for Bowbrook of 30 children per class had been approved with Schools Forum. Jo Jones responded that this was something agreed in the initial offer when the school was set up

Mark Rogers asked what happens with regards funding when a child moves from a mainstream school to a setting where they need High Needs Funding. Stephen Waters clarified that the funding is based on the census numbers and so would remain the same until a subsequent census.

There was some discussion around the impact larger schools are experiencing compared to that of smaller ones in the AWPU model and whether other models had been looked at. Jo Jones replied that she hadn't done any other modelling, that there is work done within the APT that can't be seen which takes things into account, like minimum per pupil funding that would result in the differences. James Staniforth expanded on this point, suggesting that due to the complexity of factors at work, the smaller an institution, the larger the impact those factors have. It was agreed by Forum Members that there is a need to make sure any decision made on funding is in the direction of the National Funding Formula.

The Chair reiterated that this is a proposal merely for this year to cover the eventualities that had arisen.

David Shaw suggested doing some work before the next forum meeting and linking in Andy Nicholl's work on place planning to see how demographic changes around age profiles in Shropshire would impact the schools block and the high needs block moving forward.

Schools Forum Members







The Chair agreed that work should be done before the March meeting, with the formation of a reference group, with David Shaw, Jo Jones, Stephen Waters and Heads and Governors of schools to Map out the future direction in terms of Pupil Growth and the financial implications.

Recommendation – to ensure a fairer distribution of reduction the LA recommend reducing the Basic Entitlement (AWPU) factor by value 0.3%.

VOTE – Maintained and Academy school representatives voted unanimously to accept the recommendation to ensure the growth commitments are covered and the adjusted NFF is affordable.

Transfer to the High Needs Block

David Shaw provided context to the paper.

- In addition to reducing the NFF to afford growth funding Schools forum were asked to discuss and consider a potential transfer to the High Needs Block.
- The High Needs block is expected to be in deficit at the end of 2023/24 and the deficit is increasing year on year.
- A transfer from the Schools Block into the High Needs Block would go part way to alleviate these pressures.
 Modelling has been done on the same basis as before to achieve varying amounts of potential transfer values.

There was agreement between Schools Forum members that as historically funding had been transferred over to the High Needs Block when there was a surplus, due to cuts in schools block this year, they would not agree to it in this case.

James Staniforth asked for clarification with regards whether the deficit will need to be repaid at some point in the future and if so by whom.

David Shaw replied that whilst the deficit sat technically outside of the council's balance sheet, it will need to be paid eventually. Mark Rogers enquired whether due to High needs funding being related to legacy payments over time, by transferring money to the High needs Budget it was covering up the need for higher funding.

David Shaw answered that this is the case, there are a range of factors at play in how high needs funding is calculated and work regarding this will be shared with colleagues to help with the choices regarding this funding.







Stephen Matthews asked about the expense of independent special school placements being the main cause of the deficit and whether this transfer would enable us to build provisions to address this.

David Shaw agreed that the independent special school expenses are a driver in the costs that are being incurred and that there is a separate budget that can be drawn down on for the development of the building and the physical infrastructure for future provision.

VOTE- Maintained and Academy School representatives voted against a further reduction to the NFF to enable a transfer to the High Needs Block.

Early Years Funding 2024-25

- **4.** Neville Ward presented his paper that included a vote on rates of funding.
 - Confirmation of indicative budgets for 24/25
 - Budgets cover the existing EY entitlements and the new entitlements which come into place this year.
 - Different reporting requirements for new entitlements which will impact on indicative budgets.
 - Need to ensure increasing central costs whilst maximising hourly rate paid to providers.

There was some discussion amongst Forum members about the increase in school-based provision and the place for private and voluntary early years provision across the whole of the county.

Hourly Rates of Funding for 24/25

We are then proposing the following hourly rates of funding to providers to support the provision of the free entitlements:

Entitlement	23/24 Rates	Increase	24/25 Rates
3&4 YO – both universal and extended	£4.75	+20p	£4.95
2YO – both disadvantaged and expanded	£6.90	No Change	£6.90
9-Month-old from Sept 24	N/A	N/A	£9.05







VOTE – Forum voted unanimously to accept the proposed funding rates for Shropshire for 2024/25

Communications

5.

- The chair confirmed that the work of f40 is continuing.
- The chair reiterated the need to keep the pressure on for fair funding for early years.

Future Meeting Dates:

Thursday 25 January 2024 (since cancelled)

6. Thursday 14 March 2024 Thursday 13 June 2024

The meeting closed at 10:15 am.









Agenda Item 3

Date: Thursday 14 March

2024

Time: 8:30 a.m.

Venue: Via Microsoft

(MS) Teams

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Public

New childcare offers revenue and capital funding

Responsible Officer Neville Ward

e-mail: Neville.ward@shropshire.gov.uk Tel: 01743 254552

Summary

Details of the Government's recent funding announcements to support the roll out of the new early years and wraparound childcare offers have been announced.

Recommendation

Schools Forum are asked to consider and comment upon the Local Authorities proposed plans for this funding.

REPORT

1 Background

In the spring budget 2023 the government announced its plans to increase the availability of free childcare provision for working parents and to require all primary schools to make available wrapround childcare places for children aged 4 to 11 during school term time. We have now received details of the various revenue and capital funding allocations to support these initiatives.

2 Summary of the funding covered by this report

This report covers the proposed allocation of the following new funding:

- 1 Revenue funding to support the creation of new wraparound childcare places.
- 2 Capital funding to support the creation of new Early Years childcare places and new wraparound childcare places.
- 3 Announcements of the hourly rate of funding for the new EY childcare places.
- 4 Increases to the hourly rate of funding for existing EY childcare places.
- 5 Delivery support fund for LAs to support costs associated to the above schemes







3 Revenue funding to support the creation of new wraparound childcare places

Under this heading Shropshire Council have been awarded the following funding:

	2023/24	2024/25	2025/26(Prov)	Total
Shropshire	£18,830.31	£1,246,990.91	£580,733.41	£1,846,554.63

The DfE have issued supporting guidance to this funding detailing how it can be spent but, primarily, the funding is intended to be allocated to schools and PVI childcare providers to support the revenue costs of establishing new wraparound childcare places to meet parental demand.

The government's ambition is that by 2026, all parents and carers of primary school-aged children who need it will be able to access term time childcare in their local area from 8am-6pm, so that parents can access employment and improve labour market participation.

To support this ambition, the government announced that it will provide up to £289 million of start-up funding over two academic years to support local authorities and providers in England to introduce or expand childcare provision on either side of the school day, which parents of primary school-aged children will be able to pay to access.

This program will only focus on primary school-aged children from reception to year 6, Monday to Friday during term time. Our expectation is that all wraparound provision is 8am-6pm, enabling parents to work a full day with travel time, unless data shows that local demand is for different hours, for example reflecting local labour market patterns.

There is an opportunity for LAs to retain a small element of the funding award to cover costs associated with the delivery of the programme. Our intention is to develop a grant programme for applicants to bid for funding to cover eligible new projects and we hope to have this ready and operational in the spring term 2024.

4 Capital funding to support the creation of new Early Years childcare places and new wraparound childcare places.

Under this heading Shropshire Council have been awarded the following funding:

For the financial year 2023/24 onwards: £541,144

This funding is intended to support the expansion of childcare places. The department is providing £100m of capital funding in 2023-24 to support local authorities in delivering the expansion of the 30-hours early years entitlement for working families and of wraparound provision in primary schools.







Whilst it is ultimately up to local authorities to determine how best to prioritise this funding to address local priorities, it must be spent on capital projects, and is being provided to meet the capital costs associated with projects that help ensure sufficient places for:

- Children taking up an early years place through the expanded 30-hours entitlement for qualifying working parents (from the term following the child reaching 9-months to the term in which they turn 3-years-old);
- Increasing the supply of wraparound childcare for primary-school aged children.

Local authorities may also consider use of this grant to fund central capital works (e.g., modifications to IT systems, etc,.) where they are necessary to enable the roll-out of entitlements.

Our intention is to develop a grant programme for applicants to bid for funding to cover eligible new projects and we hope to have this ready and operational in the spring term 2024.

5 Announcements of the hourly rate of funding for the new EY childcare places.

My paper to forum in January 2024 detailed the roll out of the new hourly rate funding 'expanded' childcare offers.

In summary, 2-year-old children from working families will receive 570 hours of free childcare each year from April 2024. This offer will extend to children of working families from the term after they turn 9 months old from September 2024. Then in September 2025 both offers will double to 1140 hours each year.

Funding for these free places will be made available to early years providers through the funding formulae in the same way as for their current eligible 2-, 3- and 4-year-old provision.

The DfE have now announced the hourly rate of funding which the LA will receive to support these new offers, and these are as follows:

	Shropshire	National Average
Funding rate per hour per child for 2-year-olds from 4/24	£7.26	£8.28
Funding rate per hour per child for 9-month-olds from 4/24	£9.85	£11.22

In order to offer the maximum support possible to our providers we aim to pass on as much funding as possible through the hourly rate of funding and modelling is currently in progress to determine funding levels and advise providers as soon as we are able.







6. Increases to the hourly rate of funding for existing EY childcare places.

At the same time as issuing details of the rates of funding for the new entitlements the DfE have confirmed then funding levels for the existing free EY entitlements for 2024/25. These are as follows:

	2023/24 rate	2024/25 increase	2024/25 rate	National average 34/25 rate
Funding rate per hour per child for 2-year-olds from 4/24	£7.19	7p	£7.26	£8.28
Funding rate per hour per child for 3- & 4-year-olds from 4/24	£5.20	27р	£5.47	£5.88

It is important to recognise that the funding rate for the 2-year-old entitlement in April 2023 was £5.63 phpc and that this was increased to the £7.19 phpc figure in September 2023 as part of the roll out of the new childcare offers.

The hourly rates set out in paragraphs 5 and 6 above are used to determine the overall level of funding allocated to providers through the Early Years block As well as funding the free entitlements the EY block also funds:

	Current Spend
EY SEND funding for high need children in settings	Around £750k per annum
Sustainability funding for those schools and settings where NoR will not cover basic costs	Around £300k per annum
Provision of a funding supplement to support providers with high level of disadvantaged children	Around £300k per annum
The internal costs of the LA provision of information, advice and guidance to EY providers and the administration of the funding system as a whole.	Around £400k per annum







6 Delivery support fund for LAs to support costs associated to the above schemes

Shropshire Council has been allocated £60,927 in 23-24 to be used to meet program and delivery costs associated with rolling out the expanded Early Years entitlements, which was announced as part of the Spring Budget 2023

This funding will be used in part to cover increased staff administration costs including the proposed employment of new EY inclusion officer posts to enhance provision of the information, support and guidance we offer to EY providers in terms of the meeting the needs of children with SEND.











<u>Agenda Item 5</u>

Schools Forum

Date: 14 September 2024

Time: 8.30 am

Venue: Via Microsoft

(MS) Teams

Paper



Public

DEDICATED SCHOOLS GRANT MONITORING

Responsible Officer Stephen Waters

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Summary

This report outlines to Schools Forum members the centrally retained Dedicated Schools Grant (DSG) forecast outturn position at the end of February 2024.

Recommendation

This report is for information only.

REPORT

- 1. The overall 2023-24 outturn against centrally retained DSG is forecast to be £3.929m in deficit as at the end of February 2024. It should be noted that this figure is the in-year deficit and needs to be added to the £2.181m revised surplus carried forward from 2022-23 in order to give an overall cumulative DSG deficit position of £1.748m.
- 2. The forecast outturn position for the High Needs Block is an in-year deficit of £3.232m. This is largely caused by the £3.095m forecast overspend on the budget for Independent providers where forecast expenditure is 55% higher than last year's outturn. This percentage increase is explained by a large increase in demand for Independent Special School placements.
- 3. In previous years, Schools Forum members approved a transfer of 0.5% from the Schools Block to the High Needs Block to support growth pressures within the High Needs Block. In 2023-24 no funding was available to transfer from the Schools Block to the High Needs Block DSG.

Centrally Controlled Early Years Budget

- 4. In July 2023, the provisional Early Years Block DSG allocation was updated based on the number of part time equivalents (PTEs) taking up the entitlements as recorded on the January 2023 PTE census numbers. Shropshire's provisional Early Years Block DSG allocation for 2023-24 is £17.868m, an increase of £0.729m compared to the final allocation for 2022-23.
- 5. The forecast outturn position for the Early Years Block is showing a £0.270m overspend against a provisional budget of £17.868m.







- 6. There is a forecast pressure of £0.332m on SEND Support against a budget set of £0.600m. The demand experienced on this budget has grown in recent years with Shropshire seeing a growing number of children presenting with a range of development and emotional difficulties which require support.
- 7. It is important to note that this position on the Early Years budget is provisional and could change once the final 2023-24 Early Years DSG allocation is published in July 2024.

Centrally Controlled High Needs Budget

- 8. The centrally controlled High Needs Block for 2023-24 is £29.100m. This budget excludes the place funding element of the High Needs Block totalling £9.412m and the additional high needs funding allocation of £1.644m. The total High Needs Block DSG allocation (before deductions) is £40.156m. It is important to note that Shropshire's 2023-24 High Needs Block DSG has increased by £4.413m compared to the £35.743m allocation in 2022-23. In 2022-23, the total High Needs Budget was £36.693m following the transfer of £0.949m from the Schools Block to the High Needs Block. In 2023-24, as there is no 0.5% transfer, the 2023-24 total High Needs Budget is £3.463m higher than in 2022-23.
- 9. Overall, the forecast outturn position for the High Needs Block is an in-year deficit of £3.232m against a centrally controlled High Needs Budget of £29.100m.

Lines 1.2.1 & Line 1.2.2 - Top Up funding - Mainstream Schools

- 10. On budget lines 1.2.1 and 1.2.2, shown in the Appendix, there is a forecast overspend of £0.441m. Of this £0.441m, £0.241m relates to top-up funding paid to mainstream schools where forecast expenditure totals £5.926m in 2023-24. An increase in demand for top-up funding in mainstream settings mirrors the national picture. This could be attributed to a growth in new EHC plans and updates completed through the Annual Review recovery plan process.
- 11. The above figures include the Graduation Support Pathway payments as well as top-up funding. The Graduated Supported Pathway provides additional funding to supplement element 2 funding which comes directly through the Schools Block of DSG.

Lines 1.2.1 & Line 1.2.2 - Top Up funding - Special Schools

12. Of the £0.441m forecast overspend on these 2 budget lines, the remaining forecast overspend of £0.199m relates to top-up funding paid to Shropshire's special schools. 3 Special Schools have received significantly more top-up funding since the start of the academic year. In the case of Woodlands Special School, this was due to a planned revision of the top-up banding levels completed during the summer term 2023, to support







the school to successfully meet the needs of children and young people who would otherwise be placed in an Independent special school setting, whilst enabling the school to grow to full commissioned capacity. This agreement is due to be evaluated for impact before May 2024.

13. In the case of the new free special school, Keystone Academy, this was due to a planned increase in the number of places from September 2023. There was also an increase in the overall top-up funding paid to Shropshire's largest special school, Severndale. Some, but not all of these increases in expenditure were forecast in the last Schools Forum DSG monitoring report presented in November. The forecast expenditure of £5.037m on top-up funding to Shropshire special schools is higher than previously forecast.

Line 1.2.2 - Post 16 Further Education Colleges

- 14. There is a budget of £2.159m allocated for Post 16 funding at further education colleges and sixth form colleges.
- 15. The 2022-23 outturn position reported actual expenditure of £1.662m and therefore an underspend of £1.108m against the 2022-23 budget of £2.770m.
- 16. For 2023-24, despite the overall increase in High Needs Block DSG allocation, a decision was made to decrease the budget for Post 16 Further Education Colleges to £2.159m to reflect the decrease in spend on this type of placement in the last 2 financial years.
- 17. There is a forecast decrease in expenditure in 2023-24 of £0.056m compared to the 2022-23 outturn position, with forecast expenditure net of contributions from Adult's Social Care anticipated to be £1.606m. This results in a forecast underspend of £0.554m.
- 18. Despite the large forecast underspend, it is important to note that significant growth in the expenditure on post 16 further education college placements is the national picture and Shropshire has seen particularly significant growth in recent years in terms of the number of post 16 EHC Plans.
- 19. A review last financial year of the number of EHC Plans in the 16-25 age range, indicates that the % increase in EHC plans is approximately 10% year on year so you would expect large expenditure growth in this budget area. Instead, we believe there is a higher proportion of post 16 pupils attending Independent Special Schools or independent alternative providers and the expenditure for these young people is showing in the budget area relating to independent providers instead.







Lines 1.2.3 - Top Up funding - Non-Maintained and Independent Providers

- 20. The 2023-24 budget for Independent Providers is £9.988m. £9.681m of this value relates to a combination of Independent Special School placements and Independent Alternative Provision. This budget has been increased by £2.301m compared to the 2022-23 budget level of £7.687m. The large increase in budget reflects that Shropshire experienced a significant increase in expenditure in this budget area in 2022-23, highlighted by actual expenditure totalling £8.466m.
- 21. Increasing the budget to £9.988m reflected anticipated growth of 30% compared to last year's budget figure of £7.687m.
- 22. Forecast expenditure for 2023-24 is £13.083m, reflecting a large increase of 55% relative to last year's outturn figure, resulting in a forecast overspend of £3.095m.
- 23. There are several explanations for the large increase in forecast expenditure in 2023-24. Firstly, Shropshire has experienced a sharp increase in demand for special school placements, above that experienced nationally, and despite increasing state funded special school capacity by over 100 places since September 2022, a 25% increase, the majority of these places have been used. Therefore, Independent Special School placements become necessary to ensure that education provision is available. This position has also been exacerbated by the increase in complexity/severity of SEND needs seen post Covid. This is a trend that was identified in 2022-23 but the increase has been even more pronounced in 2023-24 and particularly from the start of the 2023-24 academic year.
- 24. Another trend that emerged post Covid, during the 2022-23 financial year, was the much more frequent use of independent alternative providers, particularly in relation to children who are post 16. This trend has continued in 2023-24 and partly explains the overspend, as well as the underspend, on the Post 16 Further Education College placements budget.
- 25. The average termly cost of a placement has also increased in 2023-24 reflecting price inflationary pressures. This has occurred as providers have increased fees in response to the increase in the national minimum living wage and Consumer Price Index (CPI) inflation rate.
- 26. The other trend which explains the overspend is that the value of, and number of contributions to complex, joint funded placements with social care and the Shropshire Clinical Commissioning Group (CCG) has increased in 2023-24 relative to 2022-23 levels reflecting an increase in complexity.
- 27. In 2023-24, the Council has established a SEND Commissioning and Procurement Panel to review requests and make decisions on high needs funding for Independent Special Schools and Mainstream Special Schools. The panel also acts as a forum to ratify and

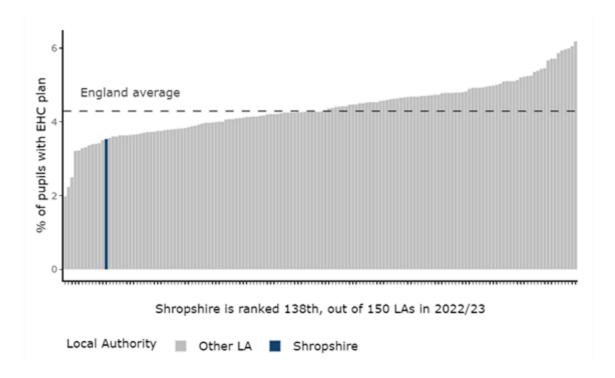






respond to fee up-lifts from all settings in conjunction with and accounting for decisions made at the West Midlands Price Review Panel on behalf of the 14 local authorities including Shropshire.

28. The chart below identifies the percentage of pupils with special educational needs (SEN) in mainstream schools using national information shared via the SEND and AP Change Programme. This illustrates the opportunity to support mainstream schools to successfully meet a greater proportion of SEND in mainstream provision. (% of pupils in mainstream educational settings who have SEN, by SEN provision type) within Shropshire (source: local inclusion dashboard; SEN provision type for comparison: EHCP)



Lines 1.2.5 – SEN Support Services

29. There is a forecast overspend of £0.665m against the SEN Support Service budget of £1.898m. This is similar to the 2022-23 outturn position when a £0.293m budget pressure was reported against this budget line. Similarly to 2022-23, the majority of the overspend in 2023-24 relates to one-off staffing overspends where additional staff have been employed, sometimes as agency workers to support the wider increase in demand. Some of these employees are working with the Educational Psychology Service to address increasing demand.







30. The balance of £0.067m of the £0.665m forecast overspend relates to the Speech and Language Therapy Team and is explained by the increased use of external therapists in 2023-24 reflecting an increase in demand for this service.

Schools Block Growth Fund

- 31. Significant changes in the formula characteristics for Shropshire for 2023-24 meant that, while ensuring that the NFF is fully delivered for the county's schools, the 'headroom' available for transferring funding out of the Schools Block and/or meeting the requirements for growth funding was significantly reduced.
- 32. A "Growth Fund" budget of £0.303m was set for 2023-24, using £0.285m School's Growth fund "underspend" carried forward from 2022-23 as part of the Council's overall DSG Surplus, plus £0.018m funding available or growth funding within the Schools Block DSG.
- 33. The call on the growth fund in 2023-24 has exceeded this value significantly with expenditure totalling £0.654m. Whilst this was planned, this £0.654m consisted of 1 payment to Bowbrook Primary School for pre-opening costs plus a number of payments to qualifying primary and secondary schools based on £40,000 per primary school and £48,000 per secondary school.

Overall position and 2024-25 Provisional High Needs Block DSG Allocation

- 34. The Council's DSG financial position is forecast to go from a cumulative surplus carried forward figure of £2.181m at the start of this financial year to a cumulative deficit of £1.748m as at the end of this 2023-24 financial year. The in-year position has changed significantly during the course of the financial year and reflects an increased demand for special school placements and subsequently Independent Special School placements, top-up funding to the county's special schools as well as SEN Support Services.
- 35. The 2024-25 provisional High Needs Block DSG allocation (before deductions) has been published. Shropshire's allocation is £42.188m representing a 5% increase compared to the 2023-24 allocation of £40.156m. Given that expenditure in 2023-24 on the High Needs Block is forecast to increase by 24% or £8.534m compared to the 2022-23 figure of £34.854m, it can be seen that future expenditure growth is likely to outstrip future growth in High Needs Block DSG funding allocations.
- 36. The High Needs Block DSG 3 year forecasting exercise undertaken in early 2023 forecasted that the Council would move to a DSG deficit position due to this shortfall in funding relative to increase in expenditure. Whilst the latest 3 year forecast is currently being developed with a view to sharing detailed assumptions around each expenditure line at the next Schools Forum meeting. However, it should be noted that a DSG recovery plan is also being developed in parallel with the forecast, with actions to support







the recovery process already being implemented. These build on nationally recognised effective practice.









CENTRALLY RETAINED DEDICATED SCHOOLS GRANT FUNDING PERIOD (2023-24)

		2023-24 Budget £	2023-24 Spend £	2023-24 Variance £
	DEDELEGATED ITEMS	-	•	•
1.1.1	Contingencies	35,000	55,000	20,000
1.1.2 1.1.3	Behaviour Support Services Support to UPEG and bilingual learners	-		-
1.1.4	Free school meals eligibility	-		-
1.1.5	Insurance	-		-
1.1.6 1.1.7	Museum and Library Services Licences/subscriptions	-		-
1.1.8	Staff costs Maternity supply cover	250,000	259,165	9,165
1.1.9	Staff costs Trade Union Duties	25,000	24,737	- 263
1.1.10	School Improvement DEDELEGATED ITEMS SUB TOTAL	141,130 451,130	141,130 480,032	28,902
	DEDELEGATED TEMS 300 TOTAL	431,130	480,032	26,502
	CENTRALLY CONTROLLED EARLY YEARS BUDGET			
1.3.1 1.0.1	Central Expenditure on Children under 5	376,340 17,491,390	375,428 17,761,832	- 912 270,442
1.0.1	Individual Schools Budget - Early Years PVI's and Maintained Nursery Provision CENTRALLY CONTROLLED EARLY YEARS SUB TOTAL	17,491,390	18,137,260	269,530
1.2.1	CENTRALLY CONTROLLED HIGH NEEDS BUDGET Top Up funding Maintained Providers	4,448,210	4,682,706	234,496
1.2.2	Top Up funding - Maintained Providers Top Up funding - Academies, Free Schools and Colleges - Excluding FE College Placements	8,634,980	8,840,996	206,016
1.2.2	Top Up funding - Academies, Free Schools and Colleges - FE College Placements	2,159,300	1,605,587	- 553,714
1.2.3	Top Up funding - Non-Maintained and Independent Providers	9,987,840	13,083,259	3,095,419
1.2.4 1.2.5	Additional High Needs Targeted Funding for Maintained Schools and Academies SEN Support Services	400,000 1,897,710	318,275 2,562,988	- 81,725 665,278
1.2.6	Hospital Education Services	170,190	153,638	- 16,552
1.2.7	Other Alternative Provision Services	142,340	139,042	- 3,298
1.2.8 1.2.9	Support for Inclusion	1,259,900	946,291	- 313,609
1.2.9	Special Schools and PRUs in Financial Difficulty PFI / BSF Costs at Special Schools and AP / PRUs	-		-
1.2.11	Direct Payments (SEN and Disability)	-		-
1.2.12	Carbon Reduction Commitment Allowances (PRUs)	-		-
	CENTRALLY CONTROLLED HIGH NEEDS BUDGET SUB TOTAL	29,100,470	32,332,782	3,232,312
	ADDITIONAL HIGH NEEDS BLOCK DSG ALLOCATION	1,643,730	1,643,730	-
	CENTRAL SCHOOL SERVICES BLOCK			
1.4.1	Contribution to combined budgets	_		_
1.4.2	Schools Admissions	266,860	268,764	1,904
1.4.3	Servicing of Schools Forums	10,000	10,000	-
1.4.4 1.4.5	Termination of employment costs Falling Rolls Fund	756,330	756,330	-
1.4.6	Capital Expenditure from Revenue (CERA)	-		-
1.4.7	Prudential Borrowing Costs	295,350	295,350	-
1.4.8 1.4.9	Fees to independent schools without SEN Equal Pay - Back Pay			
1.4.10	Pupil growth / Infant Class sizes	-		-
1.4.11	SEN Transport	-		-
1.4.12 1.4.13	Exceptions agreed by Secretary of State (Deficit) Other Items (Copyright Licensing Agency fee)	- 264,530	264,530	-
1.5.	Ongoing duties	785,320	831,271	45,951
	CENTRAL SCHOOL SERVICES BLOCK BUDGET SUB TOTAL	2,378,390	2,426,245	47,855
	TOTAL CENTRAL DSG	51,441,450	55,020,049	3,578,599
	TOTAL CENTRAL DOG	31,441,430	33,020,043	3,376,399
	SCHOOLS BLOCK GROWTH FUNDING (PART OF ISB)	303,050	653,822	350,772
	TOTAL CENTRAL DSG + SCHOOLS BLOCK GROWTH FUNDING	51,744,500	55,673,871	3,929,371
	DSG SURPLUS CARRIED FORWARD FROM PREVIOUS YEARS	£ 2,695,417		
	2022-23 EARLY YEARS DSG ADJUSTMENT	- 228,845		
	2022-23 SURPLUS CARRIED FORWARD ALLOCATED FOR SCHOOLS GROWTH FUND	- 285,200		
	REVISED DSG SURPLUS CARRIED FORWARD FROM 2022-23 2023-24 IN YEAR DEFICIT	2,181,372		
	CUMULATIVE CENTRAL DSG DEFICIT	- 3,929,371 - 1,747,999		
		<u>.</u>		
	Breakdown of total DSG:			
	TOTAL CENTRAL DSG	51,744,500		
	High Needs Budget - Place Funding			
	Post 16 FE Colleges	1,122,000		
	Pre and Post 16 SEN Places - Special Academies	4,970,000		
	Pre-16 Special Free Schools Pre and Post 16 SEN Places - Resourced Provisions	733,334 279,000		
	Total deduction to 2023-24 High Needs Block for direct funding of places by ESFA	7,104,334		
	TAMPCC	4 500 000		
	TMBSS Maintained School SEND Hubs	1,560,000 364,333		
	Additional Commissioned Place Funding at Special Academies	55,000		
	Teachers Pay/Pension for Special Academies	328,020		
	Total deduction to 2023-24 High Needs Block for central funding of places	2,307,353		
	HIGH NEEDS BUDGET - Place Funding	9,411,687		
	INDIVIDUAL SCHOOLS BUDGET SHARES (Excluding De-delegated Items and Growth Fund)	199,332,865		
		133,332,003		

260,489,052

TOTAL DSG Allocation (Updated February 2024)





Agenda Item 6 Schools Forum

Date: 14 March 2024

Time: 8:30 a.m.

Venue: Via Microsoft

(MS) Teams



Public

Schools Forum Work Programme 2024-25

Please see below an indicative programme for 2024-25. Other reports will be added on topical issues and/or commissioned by Schools Forum.

Meeting	Report				
13 June 2024	 Updated Dedicated Schools Grant 2024-25 Growth Fund Allocations 2023-24 and 2024-25 Early Years Block Allocations 2023-24 and 2024-25 Dedicated Schools Grant Monitoring 2023-24 				
12 September 2024	 Final Dedicated Schools Grant update 2023-24 Updated Dedicated Schools Grant 2024-25 Schools Revenue Funding Update 2025-26 Dedicated Schools Grant Monitoring 2024-25 				
7 November 2024	 Central Retention of Dedicated Schools Grant from April 2025 Dedicated Schools Grant Monitoring 2024-25 				
5 December 2024	 School Funding Arrangements 2025-26 Consultation on the Central Retention of Dedicated Schools Grant from April 2025 Central Schools Services Block 2024-25 				
9 January 2025 (provisional)	Extraordinary meeting if needed to make decisions on APT submission				
23 January 2025	 School Revenue Funding Settlement 2025-26 Shropshire Schools Forum Constitution 				
20 March 2025	 Dedicated Schools Grant Monitoring 2024-25 High Needs Block 3 Year forecasting 				









SCHOOLS FORUM - March 2024

Member Category	Member Category Name School/Trust/0		Term to
Schools representation (21 members – 75%)			
Primary Headteachers	Mark Rogers	Oxon	31/03/27
(3 members)	Marilyn Hunt	Kinnerley	31/03/25
	Stephen Matthews	St Laurence	31/03/26
Secondary Headteachers (1 member)	Reuben Thorley	Community College	31/12/23
Primary Governors	Sandra Holloway	Meole Brace Primary	31/08/24
(3 members)	Vacancy Vacancy	·	
Special Schools (1 member)	Alison Ashley	Learning Community Trust	11/01/27
Academies	Georgia Moss	Diocese of Hereford MAT	31/12/23
(12 members)	Mark Cooper	The 3-18 ET	31/08/24
,	Bill Dowell	TrustEd Schools	27/01/25
	Carla Whelan	Empower Trust	17/03/25
	Sue Lovecy	3-18 Education Trust	17/03/25
	Sarah North	Empower Trust	30/11/27
	Sarah Finch	Marches Academy Trust	11/01/27
	Lisa Henshall	St Barts Multi Academy Trust	11/01/27
	Rachel Williams	Collective Vision Trust	14/03/27
	Sarah Godden	TrustEd Schools	11/01/27
	Vacancy Vacancy		
Pupil Referral Unit (1 member)	James Pearson	TMBSS	31/01/26
Further Education	James Staniforth	Shrewsbury Colleges Group	16/06/25
Non-schools			
representation			
(8 members – 25%)			
SSGC	John Hitchings		
Early Years & Childcare	Shelly Hurdley	Little Explorers	
Diocese	Vacancy	Lichfield	
	Sian Lines	Hereford	
	Vacancy	Shrewsbury	
Association of Secretaries	Charles Thomas	National Education Union	
16-19 Education Sector	Andrew Smith	Derwen College	

